

# NOTICE OF VILLAGE BOARD MEETING

DATE: Tuesday, November 7, 2023 TIME: 6:30pm LOCATION: Combined Locks Civic Center, Council Chambers, 405 Wallace Street

## AGENDA

## ADMINISTRATIVE COMMITTEE – 6:00pm (Neumeier, Vander Zanden, Schinke)

- 1. Review and consider approval of monthly bills
- 2. Adjourn

## VILLAGE BOARD – 6:30pm

- A. Call to order
- B. Pledge of Allegiance
- C. Roll call
- 1. Public comment for matters not on the agenda
- 2. Review and consider approval of minutes and bills
- 3. Administrator, Public Works Director and Law Enforcement reports accept and file
- 4. Review draft of letter of opposition to SB455/AB457; consider approval to support
- 5. Review and consider approval of operator licenses for J. Rivera and Z. Erickson
- 6. Review proposed 2024 General Fund Budget adjust as necessary
- 7. Review proposed 2024 Water Utility Budget adjust as necessary
- 8. Review proposed 2024 Sanitary Sewer Utility Budget adjust as necessary
- 9. Other business, updates and future agenda items
  - a) 2024 Budget Public Hearing 11/21/2023
  - b) Expiring terms: Tim Stutzman, Mike Rietveld and Jim Ponto
  - c) Moving forward with TID 3 amendment to include Wolfinger Development
- 10. Adjourn

Public Notice: Agendas are posted in the following locations: Combined Locks Civic Center main entrance and Village website: www.combinedlocks.wi.gov. 2015 Wisconsin Act 79 allows the publication of certain legal notices on an internet site maintained by a municipality. This law allows these types of legal notices to be posted in one physical location in the jurisdiction (instead of three) if also placed on an internet site maintained by the local government. Special Accommodations: Requests from persons with disabilities who need assistance to participate in this meeting or hearing should be made with as much advance notice as possible to the Clerk's Office at 405 Wallace Street, 920-788-7740 extension 203 or email at gieser@combinedlocks.wi.gov.

**Notice of Possible Quorum:** A quorum of the Board of Review, Zoning Board of Appeals, Plan Commission, or other Village committee may be present at this meeting for the purpose of gathering information and possible discussion on items listed on this agenda. However, unless otherwise noted in this agenda, no official action by the Board of Review, Zoning Board of Appeals, Plan Commission, or other Village committee will be taken at this meeting.

## Item #2



#### MINUTES OF VILLAGE BOARD MEETING

DATE: Tuesday, October 3, 2023 TIME: 6:30pm LOCATION: Combined Locks Civic Center, Council Chambers, 405 Wallace Street

#### MINUTES

- A. Call to order: Meeting called to order by Village President Neumeier at 6:30pm.
- B. Pledge of Allegiance: Pledge of Allegiance recited.

**C. Roll call:** Board members present – Neumeier, Vander Zanden, Rietveld, Heckner, Ponto, and Stutzman. Board members absent – Schinke. Village staff present – Public Works Director Swick. Others present – none.

- 11. Public comment for matters not on the agenda: None
- Review and consider approval of minutes and bills: C. Vander Zanden made a motion to approve the minutes.
   T. Stutzman seconded the motion, and it passed unanimously. J. Ponto made a motion to approve the bills as presented. M. Rietveld seconded the motion, and it passed unanimously.
- **13.** Administrator, Public Works Director and Law Enforcement reports accept and file: The Public Works Director reviewed the activities within the Village for the previous and current month. The Sergeant and Administrator's reports were reviewed. All reports were accepted and are on file in the Clerk's Office.
- **14. Review 2024 health insurance premiums:** Trustees reviewed the 2024 health insurance premiums through the State of Wisconsin Employee Trust Funds Insurance Program. The premiums are roughly 11% higher than 2023.
- 15. Review draft of 2024 Storm Water Fund Budget: Trustees reviewed the draft budget.
- **16.** Review and consider approval of Resolution 2023-8; approve storm water ERU rate: The resolution was tabled and will be reviewed at the next meeting.
- 17. Other business, updates and future agenda items

## a) 2024 Budget Public Hearing 11/21/23

A motion was made to recess the Village Board meeting and convene the third quarter water commission meeting. The motion was seconded and passed unanimously.

- 18. Consider motion to move into closed session per Wis. Stat. 19.85(1)(c) for the purpose of considering employment, promotion, compensation, or performance evaluation data of any public employee over which the governmental body has jurisdiction or exercises responsibility. *Employee evaluations and benefits*
- 19. Consider motion to return to open session; action if appropriate: J. Ponto made a motion to move into closed session. M. Rietveld seconded the motion, and it passed unanimously. T. Stutzman made a motion to offer a 30% opt-out incentive for employees who do not take the Village's health insurance. C. Vander Zanden seconded the motion, and it passed unanimously.
- **20. Adjourn:** T. Stutzman made a motion to adjourn the meeting. K. Heckner seconded the motion, and it passed unanimously. The meeting adjourned at 7:35pm.



MINUTES OF VILLAGE BOARD MEETING

DATE: Tuesday, October 17, 2023 TIME: 6:30pm LOCATION: Combined Locks Civic Center, Council Chambers, 405 Wallace Street

## MINUTES

- A. Call to order: Meeting called to order by Village President Neumeier at 6:30pm.
- B. Pledge of Allegiance: Pledge of Allegiance recited.
- C. Roll call: Board members present Neumeier, Stutzman, Schinke, Heckner, Rietveld, Ponto, and Vander Zanden (7pm). Board members absent none. Village staff present Administrator Shampo-Giese and LES Van Berkel. Others present Steve Talbot.
- 21. Public comment for matters not on the agenda: None
- **22. Review bid received for temporary asphalt installation and award project:** Trustees reviewed the bid received from Northeast Asphalt. T. Stutzman made a motion to award the asphalt project to Northeast Asphalt for the amount of \$39,511.50. K. Heckner seconded the motion, and it passed unanimously. It was noted that the project will begin at the end of October.
- **23.** Review draft of ATV/UTV ordinance; revise as appropriate: The Administrator reviewed an email received and the draft ordinance with the trustees. Minor revisions were made. Signs and insurance coverage were discussed. An informal vote of four (4) yes and two 2) no to have the attorney review the draft ordinance occurred. The Administrator will have the attorney review it to make sure it is enforceable in the manner the trustees want. The attorney will also review and recommend updates to 10-4-3 regarding mini-bikes, self-propelled vehicles and add new language for e-bikes.
- 24. Review draft of 2024 Storm Water Utility Fund Budget: The trustees reviewed the proposed budget. The Administrator explained that the reserve funds will be depleted at the end of 2024, and a rate increase should be passed. Reserve funds will be spent on the new street sweeper and a shared pond in Village of Kimberly to meet the Fox River requirements. In addition, storm water installation in the Wolfinger Development is expected but can be reimbursed from the TID when increment is available. The matter was discussed.
- **25. Review and consider approval of Resolution 2023-8; approve storm water ERU rate:** Trustees reviewed the resolution setting the ERU rate to \$140.
- **26.** Review draft of **2024** Sanitation Fund Budget: The 2024 Sanitation Fund Budget was reviewed. The budget allows for no change in the annual fees. It may need to increase for 2025.
- 27. Other business, updates and future agenda items
  - a) Coats for Kids drop off location Combined Locks Civic Center: Midwest Restoration has placed a collection box in the lobby at the Civic Center. Cash donations can be made to the Salvation Army. Sergeant Van Berkel announced that she is leaving the Village and Sheriff's Office to pursue a career opportunity with US Alcohol, Tobacco, & Firearms (ATF). She expressed her gratitude for being able to work with the Village and reported that Sergeant Justin Ross will be her replacement.

- 28. Consider motion to move into closed session per Wis. Stat. 19.85(1)(c) for the purpose of considering employment, promotion, compensation, or performance evaluation data of any public employee over which the governmental body has jurisdiction or exercises responsibility, AND per Wis. Stat. 19.85(1)(e) to deliberate or negotiate the purchase of public properties, the investing of public funds, or conducting other specified public business, whenever competitive or bargaining reasons require a closed session. *Employee evaluations and TID 3 Developer Agreement:* J. Ponto made a motion to move into closed session. M. Rietveld seconded the motion, and it passed unanimously.
- **29.** Consider motion to return to open session; action if appropriate: M. Rietveld made a motion to return to open session. J. Ponto seconded the motion, and it passed unanimously. No action was taken.
- **30. Adjourn:** J. Ponto made a motion to adjourn the meeting. M. Rietveld seconded the motion, and it passed unanimously. The meeting adjourned at 8:23pm.

# ADMINISTRATOR REPORT 11/07/23 VILLAGE BOARD

October information/projects:

- TID report removal of personal property from increment calculation
- Continue working on budgets with department heads and staff
- CTH K/Buchanan Road project begins possible paving Thursday and Friday
- Draft ATV/UTV ordinance attorney reviewing
- Continue working with Micoley/Tycore Built on Wolfinger Estates
- Apply for LRIP (Local Road Improvement Program) funds for Park Street and Marcella Avenue road reconstruction slated for 2025 *new deadline 11/27/23; borrowed traffic count equipment from County good results*!
- Stand-alone score booth to be removed. Smaller, new one being built by Venture Crew for Mulry Field
- Northeast Asphalt installed the asphalt on Riverview Ridge Place and Jerelyn Court
- Follow-up from 10/17/23 meeting: Stormwater ERU rates are calculated on impervious surface. Regardless of how the storm water fees are collected, the number of ERUs within the municipality does not change. Only the adding or removing land, buildings or parking lots will change the total ERUs.

November information/projects:

- Create special assessments for tax roll file & finalize tax roll
- Follow-up discussions with attorney regarding ATV/UTV ordinance
- Work with Ehlers on TID 3 amendment
- Attend election training & confirm election inspectors for 2024
- Meet with vendors for new phone system proposals; if approved in budget
- Plan Commission meets 11/08
- There have been 3 instances with prohibited oils being disposed in the waste oil container. This contaminates the oil, and there is potential for significant cost for Village to dispose. May need to consider removing the waste oil container if this continues.

# COMBINED LOCKS DPW REPORT NOVEMBER 7, 2023

Leaf Collection: Crews have picked the entire village 5 times with19 loads (9 last year due to leaf truck being down for a week). We are still dumping the leaves at Van Elzen's tree farm in Harrison or in the old mill landfill. Heavy season of collection is upon us.

Cut the grass at all parks, leaf collection within the parks, and cleaned up islands and planters. Finished storm project by batting cages and took down all nettings. Changed out banners.

Fredrickson hauled 6 dumpsters of yard waste, for a total of 23 dumpsters on the year- \$6,900.

Brush collection- We made the last scheduled pick up on Wed. November 1<sup>st</sup> and had 28 stops.

Large rubbish had 143 stops

Planted 20 trees throughout the village

Repaired 3 water breaks (Park, Jean and Linda Streets). Believe they were caused by MCO doing fire flow testing.

Keith started meter testing and cross connection testing. He has also been training Dustin during some of the tests. Keith does 30-40 test per week for approximately 4 weeks.

Closed and winterized all bathrooms except Memorial which stays open all year.

State Street Project finished up. Keith and Phil did their walk thru and there were a few checklist items that need to be done. Mainly with restoration and seeding.

NE Asphalt paved Riverview Ridge area and Jerelyn Court extension.

Outagamie County is currently paving County K- Hopefully finish up next week.

#### ANTICIPATED PROJECTS:

Cross connection testing and meter change outs continue

Leaf Collection, grass cutting and hopefully one last street sweeping

Tree trimming

Mike will be doing his maintenance checks and preparing all snow fighting equipment.

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## <u>Item #4</u>

Dear NEWSC Membership,

We hope this message finds you well. We want to inform you about a critical development following the recent Leadership Council meeting. The Council has finalized a letter of opposition to the proposed SB455/AB457, which we will be sending to representatives on behalf of NEWSC. However, we believe that a unified effort from all of our communities is essential to effectively push back against this legislation.

## Your Action is Needed:

We encourage each member to utilize the attached/linked letter as a template for your own community's opposition letter. It is crucial that you personalize the letter by highlighting the specific local impacts that this bill could have on your municipality.

## **Taking Local Action:**

Please take the time to adapt the template letter to your municipality's needs and circumstances. Emphasize the real and potential consequences of this proposed legislation on your community's stormwater management.

## **Reach Out for Support:**

If you have any questions or require assistance in customizing the letter or understanding the implications of SB455/AB457, please do not hesitate to reach out to us. We are here to support you in this important endeavor.

## **Together We Can Make a Difference:**

Collective action is our most powerful tool in advocating for our municipalities and the communities we serve. Let's stand united against this proposed bill, working together to protect our stormwater management practices and environmental stewardship.

Thank you for your dedication and commitment to this important cause. We look forward to a collaborative effort in pushing back against SB455/AB457 and safeguarding our stormwater utilities.

Best regards,

# Alyssa Reinke, Northeast Wisconsin Stormwater Consortium (NEWSC) Coordinator

Fox-Wolf Watershed Alliance | 526 W Wisconsin Avenue, Suite 2E | Appleton, Wisconsin 54911 920.851.4336 | Alyssa@fwwa.org

Item #5
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	July 1,	to June 30	·						
Combined Locks		👳 2-Ye	<ul> <li>□ 1-Year Operator's License \$32</li> <li>≫ 2-Year Operator's License \$50</li> <li>∞ 60-Day Provisional License \$15</li> </ul>						
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\*\*Read information on reverse side and sign to acknowledge. \*\*

	APPLICATION FO	OR OPERATO	to June 30, 21	LICENSE		
Combined Locks	Nov 7,	2023	□ 1-Year O	perator	's Lice	ense \$32 ense \$50 cense \$15
New Applicant 🕅	Renewal Applicant 🗆					
Section 1 - APPLICANT INFOR	MATION		Fee	Paid -		
Applicant Name (Last, First, M EC:USU, Z	achar (7)		For	mer Name	(s):	
Street Address 382 EIM St		City Ven 256	z		State	Zip Code 54752
Driver's License Number EGJS-9909-			State License Issu ຟ ໂ	ied In: S Cs N	<u>۲</u> ۲۷	
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Name & Address of Establishi Kwik +rip #100	ment(s) Where You Wil SI 459 De bi	I Be Selling Al	cohol			
Section 2 - CONVICTION REC Have you EVER been convicte If Yes, when, where and what	d of a felony?	ase be specifi	Yes No	>		
Have you EVER been convicte If Yes, when, where and what					Yes	(NG)
Section 3 - PENALTY NOTICE I, the undersigned, make app I am familiar with the laws, or provisions of said laws. I und for denial.	rdinances and regulatio	ons, and I here	eby agree, if grante	ed said lice	ense, to	obey all
Applicant's Signature Date Signed	10/27/20	73				
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FOR OFFICE USE ONLY	/					
Police Department Complete By:	Background Check Co Date:	mpleted	Violations found responsibilities of			ted to the Please circle one):
UHS6	10/25/200	3	No Violations			Violations Found
Village Board:	Approve	Deny	Date:		Signatu	re;

\*\*Read information on reverse side and sign to acknowledge. \*\*

# <u>ltem #6</u>

The proposed budget will be reviewed in detail. A copy is available in the Clerk's Office.

		Village of	Con	nbined Locks							
2024 General Fund Budget											
		2021		2022		2023		2024			
REVENUES											
Tax Levy	\$	1,656,788	\$	1,805,034	\$	1,825,970	\$	1,930,578		5.73%	
Special Assessments		28,000		36,760		9,549		13,084			
Intergovernmental Revenues		662,779		673,226		691,837		783,717			
Licenses & Permits		57,048		77,246		83,467		91,242			
Fines, Forfeitures & Penalties		1,150		2,150		2,400		3,000			
Public Charges for Services		62,400		60,775		64,275		80,675			
Intergovernmental Charges for Services		596,875		519,361		538,227		537,518			
Miscellaneous Revenue		21,500		15,828		28,403		36,513			
Proceeds Long Term Debt or Reserve Funds		2,989,700		482,000		2,138,000		-			
EXPENSES											
Legislative	\$	41,462	\$	40,922	\$	39,794	\$	38,406			
Executive		6,215		6,215		6,215		6,215			
General Administration		184,822		193,507		200,978		220,363			
Financial Administration		38,168		42,683		67,519		50,871			
Legal		10,300		10,300		10,700		9,300			
Buildings		97,122		93,667		95,349		102,750			
Other General Government		320,443		322,871		344,608		368,556			
Public Safety		526,049		575,206		631,427		671,560			
Inspections-Engineering		21,370		22,405		22,105		20,010			
Public Works		613,251		667,780		697,154		694,987			
Parks & Recreation		94,048		98,402		90,281		102,761			
Capital Projects		2,281,775		748,361		2,336,447		343,422			
Debt Service		1,841,215		850,062		839,551		847,127			
Total Revenues	\$	6,076,240	\$	3,672,380	\$	5,382,128	\$	3,476,327	\$	(0)	
Total Expenses	\$	6,076,240	\$	3,672,380	\$	5,382,128	\$	3,476,327			
Tax Rate	\$	5.55	\$	5.06	\$	5.09	\$	5.34		\$0.2493	
			-				-			4.90%	
							\$	5.34			

### Item #7

#### VILLAGE OF COMBINED LOCKS - 2024 WATER UTILITY BUDGET - Proposed

REVENUES Residential Water Sales Commercial Water Sales Industrial Water Sales Public Authority Water Sales Hydrant Rental Forfeited Discounts Interest Income Debt Proceeds - Main Replacement Sewer Fund Contribution to Water Capital Reserve Funds (ARPA Funds 2022)	\$ 21 - Actual 441,659 27,739 48,885 14,597 175,115 2,895 1,210 - 100,000 77,000	S	22 - Actual 430,185 30,279 89,425 16,324 175,752 3,563 1,858 - - - 367,000	\$	2023 - Est 438,608 28,524 59,943 21,046 175,593 3,390 7,978 - -	\$ 2024 463,308 28,524 59,943 21,046 175,593 3,390 9,000 - -
Total Revenues	\$ 889,100	\$	1,114,386	\$	735,082	\$ 760,804
EXPENSES Salaries & Wages Benefits Purchased Water Distribution System Repairs Patch Utility Openings Transportation Expense Office Rent Computer Maintenance Office Supplies Outside Services Property/Liability Insurance Darboy Sanitary District - Emergency Water Connection Maintenance <i>included in purchased</i> <i>water</i> GIS - Updates/Maintenance Training Contract - Valve Operations/Fire Flow Tests/Large Meter Testing/Back-Flow Testing Hydrant and/or Valve Replacements Water Risk & Resilience Assessment & Emergency Response Plan - McMahon Hydrant Maintenance - Painting Infrared Patch Utility Openings PILOT Engineering/Planning Park Street & Marcella Avenue Utility Replacement 1/3 Cost of Ford Pick Up Truck - Utility Specialist Update Meter Reading Technology Debt - Principal Debt - Interest	\$ 86,972 42,518 283,122 32,072 2,500 13,725 14,935 2,640 8,560 6,865 7,400 - 1,300 1,000 2,910 250 6,000 - 5,000 56,739 177,000	s	88,792 40,654 331,521 75,992 21,455 14,888 14,935 2,640 8,500 6,300 7,737 - 1,300 1,000 2,910 2,910 2,385 - 5,000 58,082 367,000 - 6,000 26,265 7,823	S	91,886 45,395 322,258 32,747 12,000 14,888 14,935 2,640 9,900 7,028 10,318 - 1,300 1,252 2,910 3,000 - 4,350 - 59,824 - 23,157 2,000 26,266 7,823	\$ 93,821 46,118 333,364 40,000 10,000 14,888 14,935 2,640 10,000 8,000 10,697 1,300 2,910 4,000 - 4,350 - 62,815 53,000 - 38,773 6,672
Total Expenses	\$ 786,062	\$	1,091,179	\$	695,877	\$ 760,784
Audited Net Income Rate of Return	\$ 386,803 15.38%	\$	199,168 7.39%	s		\$ 20

August 2019 = last rate increase PWAC March 2015 = rate increase Simple - Inflationary August 2011 = rate increase Full August 2009 = rate increase PWAC

# <u>ltem #8</u>

# VILLAGE OF COMBINED LOCKS - 2024 SANITARY SEWER UTILITY BUDGET

<b>REVENUES</b> Sewer Use Charges 2020 = \$591,125 2021 = \$632,293	<u>202</u> \$	2 - Actual 708,802	\$ \$	023 - Est 705,990	\$	<u>2024</u> 659,628
Quarterly Fee for I & I Reduction &						
Rate Stabilization		294,136		296,230		297,046
Kimberly Sewer Use Charges		13,192		14,876		14,000
New Construction Connection Fee		800		3,200		4,000
Sewer Lateral Assessments		44,724		10,000		5,000
Debt Proceeds - Main Replacement						
Reserve Fund - Rate Stabilization						
Reserve Fund - I & I Projects & Water Main Forfeited Discounts		6 350		4 220		4 200
Interest Income		6,259		4,320 22,670		4,300
	~	3,310	~		~	25,000
Total Revenues	\$	1,071,223	\$	1,057,286	\$	1,008,974
EXPENSES						
Salaries & Wages	\$	86,381	\$	91,886	\$	93,821
Benefits		39,897		42,395		46,118
HOVMSD Disposal Fees & Fog Monitoring		342,525		418,044		430,000
Darboy Sewer Users Payable		27,726		34,886		35,784
Kimberly Sewer Users Payable		3,610		4,144		4,700
Manhole Repair/Replacement		67,505		75,000		75,000
Manhole Inspections - New Technology		-				
Meter Replacement		2,800		4,000		4,000
Main Cleaning & Televising		14,547		15,702		18,000
Computer Maintenance-Software/Hardware		4,500		5,125		5,500
Outside Services		6,200		6,188		7,000
Property/Liability Insurance		7,400		10,318		10,697
GIS - Updates/Maintenance		1,300		1,300		1,300
Training		1,655		2,000		2,000
Office Rent		14,935		14,935		14,935
Equipment Maintenance		14,888		15,625		16,500
Patch Utility Openings		8,000		10,000		10,000
Engineering/Planning Park Street & Marcella Avenue Utility Replacement						53,000
Concrete Cutter		_		3,000		33,000
1/3 Cost-Pickup Truck w/Utility Box		18,333		23,157		
Update Meter Reading Technology		6,000		2,000		2,000
Depreciation		55,000		60,000		65,000
Debt - Principal & Interest (HOVMSD		55,000		00,000		00,000
Improvements)		34,558		34,550		34,541
Debt - Principal & Interest (DPW Building)		16,130		16,130		16,130
Debt - Principal (Prospect/State/Ryan Mains)		26,265		25,014		38,773
Debt - Interest (Prospect/State/Ryan Mains)		7,329		7,329		6,672
Total Expenses	\$	807,484	\$	922,727	\$	991,471
Difference - Net Profit/(Loss)	\$	263,739	\$	134,559	\$	17,502